



DEPARTMENT OF THE NAVY  
HEADQUARTERS UNITED STATES MARINE CORPS  
2 NAVY ANNEX  
WASHINGTON, DC 20380-1775

IN REPLY REFER TO  
5000  
MROC

OCT 14 2003

**MROC DECISION MEMORANDUM 67-2003**

**SUBJ: 23 SEPTEMBER 2003 MARINE REQUIREMENTS OVERSIGHT COUNCIL  
(MROC) MEETING: NBC DEFENSE EQUIPMENT CONSTITUTION AND  
CONSOLIDATION**

Encl: (1) NBC Defense Equipment Constitution and Consolidation  
Executive Summary of 17 September 2003

1. The MROC convened at 1030 on 23 September 2003. Attendees were:

<b>Members</b>	<b>Organization</b>
Gen Nyland	ACMC
LtGen Bedard and MajGen Huly	PP&O
LtGen Hanlon	MCCDC
LtGen Magnus	P&R
LtGen Hough	AVN
LtGen Kelly	I&L
Mr. Rhodes	M&RA
<b>Also in Attendance</b>	
Mr. Murphy	CL

2. Agenda. The MROC received a decision brief on NBC Defense Equipment (NBCDE) Constitution and Consolidation. Colonel Mark Monroe of PP&O presented the brief.

3. Presentation Executive Summary. Enclosure (1) is the presentation executive summary. The presentation slides are available on the MROC Homepage at <https://hqipoml.hqmc.usmc.mil/portal/servlet/GlobalLogin>, or can be obtained from the MROC Secretariat.

4. Purpose. The purpose of the brief was to obtain MROC approval of the proposed Marine Corps NBC defense equipment constitution and consolidation plan.

5. Recommendation.

a. That the MROC approve Course of Action #3 (COA #3), which entails MEF area consolidation of NBCDE. All Marine Force (MARFOR) NBCDE assets would be managed from 12 localized Contractor Logistic Support (CLS) Consolidated Storage Facilities (CSF). The NBC Defense Systems Program Manager would centrally manage and fund the CLS. Separate NBCDE block allocations would be made for unit training allowances and units with unique requirements (e.g., MEUs, Chemical Biological Incident Response Force, Air Contingency MAGTFs, Marine

**SUBJ: 23 SEPTEMBER 2003 MARINE REQUIREMENTS OVERSIGHT COUNCIL  
(MROC) MEETING: NBC DEFENSE EQUIPMENT CONSTITUTION AND  
CONSOLIDATION**

Security Guard Battalion, Marine Corps Security Force Battalion, and training commands).

b. That the Commandant release an ALMAR message publishing the decision and way ahead.

6. MROC Discussion.

a. DC, PP&O prefaced the brief by stating that NBCDE accountability and readiness have been longstanding issues and the magnitude of the problems was apparent during Operation Iraqi Freedom (OIF) preparations. The proposal would improve NBCDE accountability and readiness while allowing unit NBC personnel to concentrate on unit training vice testing, maintaining, and storing equipment.

b. Col Monroe clarified the following:

(1) The term "facilities" in each COA denotes the number of installations that would have CLS-managed NBCDE CSFs. Each installation would host one or more NBCDE warehouses.

(2) The cost estimates provided for the first four years of the plan include anticipated MARFOR, installation, and unique unit CSF costs.

(3) The Facilities Assessment Team will include representatives from PP&O, I&L, MCCDC, MCSC, the MARFORs, MCLC, MCLB Albany, the installations under consideration, and the CLS contractor.

c. The MROC agreed that NBCDE asset management and facilities should be consolidated. The MROC determined that COA #3 (MEF area consolidation) should be pursued subject to the provisions listed in paragraph 7 (MROC Decisions).

d. The MROC agreed that Unit Commanders will continue to report equipment readiness via SORTS and that this initiative must support that effort. For example, commanders would have access to the facilities and the total asset visibility system would be used to identify commanders' assigned equipment.

e. Col Monroe pointed out that the implementation strategy calls for stock rotations to ensure that each site has the appropriate equipment in terms of lots, shelf-life, and sizes; however, equipment stocks will not need to be processed through a central facility as part of the rotation.

f. The MROC enjoined all concerned to prioritize NBCDE program resource requirements appropriately during POM-06 development to ensure that sufficient resources are provided to effect the consolidation and ensure a viable NBCDE program.

**SUBJ: 23 SEPTEMBER 2003 MARINE REQUIREMENTS OVERSIGHT COUNCIL  
(MROC) MEETING: NBC DEFENSE EQUIPMENT CONSTITUTION AND  
CONSOLIDATION**

7. MROC Decisions.

a. The MROC concurred that COA #3 (MEF area consolidation) should be pursued subject to the following provisions:

(1) MCB Quantico will be added as a site to support Marine Corps National Capital Region (MCNCR) NBCDE requirements.

(2) DC, PP&O (supported by DC, I&L, the MARFORs, and the NBC Defense Systems Program Manager) will consider the consolidation of some NBCDE equipment in excess of unit training and homeland defense requirements at one or more centralized locations (e.g., MCLB Barstow) that would facilitate rapid shipping to an Aerial Port of Embarkation (APOE) or Seaport of Embarkation (SPOE).

(3) The Facilities Assessment Team will Address the issue of establishing a site at MCAS New River, as recommended in COA #3. COMMARFORLANT has stated his support for COA #3 modified to omit the MCAS New River site. The MROC is inclined to support COMMARFORLANT, if possible. The team will assess the requirement for a MCAS New River site and forward their recommendation and supporting rationale to DC, PP&O. DC, PP&O will consult with COMMARFORLANT prior to reaching a decision.

(4) The MROC concurred that the NBC Defense Systems Program Manager would manage the consolidation effort and CSFs in the near-term. MCSC will coordinate with DC, I&L and MCLC to eventually transition any appropriate management responsibilities to MCLC.

b. The MROC Chairman agreed to forward the MROC's recommendations to the Commandant for approval. DC, PP&O will prepare an abbreviated brief and draft ALMAR for presentation to the Commandant as soon as practical, and will coordinate with the Assistant Commandant's Office regarding scheduling of the CMC brief.

  
W. L. NYLAND



**UNCLASSIFIED**  
MROC Executive Summary  
Col M.E. Monroe  
17 Sep 03

**Concept to Execute NBC Defense Equipment Constitution**

**Purpose**

To secure an MROC approval for the preferred USMC NBC Defense Equipment constitution plan.

**Background Information**

- During Dec 2002, PP&O directed the Program Manager, NBC Defense Systems to develop alternatives to address NBC Defense support issues and to base the alternatives on a centrally managed program.
- During February 2003, a study group was formed and began developing courses of action. The study group included the PM, NBC Defense Systems and representatives from PP&O, I&L, MCCDC, MCSC, MARFORLANT/PAC and LogCom, Albany.

**The Problem**

- Military Occupational Specialty 5711 NBC Defense equipment management responsibilities have increased at a cost to unit operational readiness.
- GAO, DoDIG and Naval Audit Service audits repeatedly identify shortfalls in NBC Defense equipment management and readiness.
- SORTS reports highlight significant NBC Defense training and equipment shortfalls.

**A Solution**

The NBC Defense equipment constitution plan developed by the study group will consolidate NBC Defense funding, acquisition and management at the office of the Program Manager, NBC Defense, Marine Corps Systems Command. Operational units will be relieved from NBC Defense equipment storage and maintenance responsibility. Contractor Logistics Support (CLS) will be employed to manage inventory at Consolidated Issue Facilities.

**Implementation**

We have identified the following three courses of action.

- **COA 1: Maximum Consolidation. Majority of CONUS NBC Defense equipment managed from central Dallas Reserve Component Single Site Storage Facility (RCSSSF).**
  - Pros: Fewest facilities to maintain, Minimizes space required on USMC installations.

- Con: Commander's perception (loss of physical possession), Costs of transportation to central location, Single-site asset vulnerability, Limited distribution of equipment for Homeland Defense.
- **COA 2: Regional Consolidation. NBC Defense equipment managed from six regional facilities.**
  - Pro: Fewer facilities to maintain, Allows MARFOR/MEF to have 100% of NBC Defense equipment Table of Authorized Equipment on hand.
  - Cons: Large regional facilities required for storage at Camp Lejeune and Camp Pendleton, Limited distribution of equipment for Homeland Defense.
- **COA 3: Marine Expeditionary Force Area Consolidation. NBC Defense equipment managed from 12 localized facilities.**
  - Pro: Most responsive-optimal for rapid distribution, Best for commander's "ownership." Allows MARFOR/MEF to have 100% NBC Defense equipment Table of Authorized Equipment on hand, Most supportive to bases and stations and Homeland Defense, Enables phased implementation.
  - Con: Biggest challenge is right -sized facility space.

**Recommendation**

MROC approve COA 3---Publish an ALMAR to inform forces and staff of decision and way ahead.